



## Notice of a public meeting of

### Decision Session - Executive Member for Environment

**To:** Councillor Waller (Executive Member)

**Date:** Monday, 3 April 2017

**Time:** 5.30 pm

**Venue:** The King John Room (GO59) - West Offices

### AGENDA

#### Notice to Members – Post Decision Calling In:

Members are reminded that, should they wish to call in any item\* on this agenda, notice must be given to Democratic Services by **4:00pm on Wednesday 5 April 2017**.

\*With the exception of matters that have been the subject of a previous call in, require Full Council approval or are urgent which are not subject to the call-in provisions. Any called in items will be considered by the Corporate and Scrutiny Management Policy and Scrutiny Committee.

Written representations in respect of items on this agenda should be submitted to Democratic Services by **5.00pm on Thursday 30 March 2017**.

#### **1. Declarations of Interest**

At this point in the meeting, the Executive Member is asked to declare:

- any personal interests not included on the Register of Interests
  - any prejudicial interests or
  - any disclosable pecuniary interests
- which he might have in respect of business on this agenda.

**2. Minutes** (Pages 1 - 6)

To approve and sign the minutes of the Decision Session, Executive Member for Environment, held on Monday 6 March 2017

**3. Public Participation**

At this point in the meeting, members of the public who have registered their wish to speak at the meeting can do so. The deadline for registering is at **5.00pm on Friday 31 March 2017.**

Members of the public may register to speak on an item on the agenda or an issue within the Executive Member's remit.

**Filming, Recording or Webcasting Meetings**

Please note this meeting may be filmed and webcast and that includes any registered public speakers, who have given their permission. This broadcast can be viewed at <http://www.york.gov.uk/webcasts>.

Residents are welcome to photograph, film or record Councillors and Officers at all meetings open to the press and public. This includes the use of social media reporting, i.e. tweeting. Anyone wishing to film, record or take photos at any public meeting should contact the Democracy Officers (whose contact details are at the foot of this agenda) in advance of the meeting.

The Council's protocol on Webcasting, Filming & Recording of Meetings ensures that these practices are carried out in a manner both respectful to the conduct of the meeting and all those present. It can be viewed at: [http://www.york.gov.uk/download/downloads/id/11406/protocol\\_f\\_or\\_webcasting\\_filming\\_and\\_recording\\_of\\_council\\_meetings\\_20160809.pdf](http://www.york.gov.uk/download/downloads/id/11406/protocol_f_or_webcasting_filming_and_recording_of_council_meetings_20160809.pdf)

**4. National Clean Air Day** (Pages 7 - 12)

This report outlines the background to the National Clean Air Day and asks the Executive Member to endorse the event on behalf of City of York Council.

**5. Urgent Business**

Any other business which the Executive Member considers urgent under the Local Government Act 1972.

Democracy Officers:

Catherine Clarke and Louise Cook (job share)

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For more information about any of the following please contact the Democratic Services Officer responsible for servicing this meeting:

- Registering to speak
- Business of the meeting
- Any special arrangements
- Copies of reports and
- For receiving reports in other formats

Contact details are set out above.

**This information can be provided in your own language.**

我們也用您們的語言提供這個信息 (Cantonese)

এই তথ্য আপনার নিজের ভাষায় দেয়া যেতে পারে। (Bengali)

Ta informacja może być dostarczona w twoim własnym języku. (Polish)

Bu bilgiyi kendi dilinizde almanız mümkündür. (Turkish)

یہ معلومات آپ کی اپنی زبان (بولی) میں بھی میا کی جاسکتی ہیں۔ (Urdu)

 (01904) 551550

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City of York Council

Committee Minutes

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Meeting	Decision Session - Executive Member for Environment
Date	6 March 2017
Present	Councillor Waller (Executive Member)

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### **19. Declarations of Interest**

At this point in the meeting, the Executive Member was asked to declare any personal interests not included on the Register of Interests, any prejudicial interests or any disclosable pecuniary interests which he had in the business on the agenda.

The Executive Member declared a personal interest relating to agenda item 4, Awarding the York Community Recycling Fund that he was on the evaluation panel that assessed the applications, where he received information and advice from officers.

### **20. Minutes**

Resolved: That the minutes of the of the Decision Session Executive Member for Environment held on 9 January 2017 be approved as a correct record then signed by the Executive Member.

### **21. Public Participation**

It was reported that there had been no registrations to speak at the meeting under the Councils Public Participation Scheme.

### **22. Awarding the York Community Recycling Fund**

The Executive Member considered a report that highlighted the awarding of the York Community Recycling Fund to successful applicants.

Officers gave an update and confirmed the successful projects would improve waste prevention and recycling in York.

Following questions from the Executive Member officers confirmed:

- the criteria for awarding the grant had been agreed at the Executive Member for Environment Decision Session on 5 September 2016.
- the application form clearly outlined the qualifying factors for the applicants to consider when applying.
- the panel judged each application on the qualifying criteria.
- that following the significant savings made in the waste and recycling collection rounds consideration would be given to a future Community Recycling Fund.
- they had engaged with all applicants and would ensure successful projects provided feedback.

The Executive Member confirmed a variety of different schemes across the city had been submitted and he noted that all applicants had been given the opportunity to respond to the panels decisions. He thanked officers for the report and welcomed an update at a future Decision Session.

Resolved:

- (i) That the awarding of the York Community Recycling Fund to successful applicants be approved.
- (ii) That a report on the outcomes of the use of the funding for the schemes, to ensure good use of funds and to assist with the allocation of future Community Recycling Funds, be considered at an Executive Member for Environment Decision Session within the next 12 months.

Reason: To improve waste prevention and recycling in York.

### **23. Review of Recycling Bring Banks**

The Executive Member considered a report that proposed a consultation was undertaken of the provision of recycling bring banks across the city.

Officers gave an update and confirmed the consultation would improve bring bank services and recycling in York.

The Executive Member noted that some of the current bring banks were in need of repair and in answer to his questions officers confirmed:

- they would engage with residents to consider their views on future recycle options.
- engagement with businesses would be included in the consultation process.
- no amendments to the bring bank network would be made until after the consultation process and that a list of bring banks to be deleted would clearly be advertised before they were removed.

The Executive Member agreed that this consultation would allow officers to engage with residents to maximise recycling and resources. He thanked officers for their update and proposed the following recommendations:

Resolved:

- (i) That subject to the completion of the consultation process, the removal of recycling bring banks which were evidenced to be used purely by businesses if they were not adopted for collection of commercial recycling, be agreed.
- (ii) That the land owners, as stated in paragraph 11 of the report, be contacted regarding a change in approach to permitting bring banks on these sites and if there was still a refusal that a public request be made for landowners on suitable locations for bring banks to come forward to ensure provision in this section of the city.
- (iii) That a process of consultation to be undertaken, looking at the provision of the recycling bring banks across the city, be agreed.
- (iv) That the consultation approach be approved and to include paper copies at community gathering points, such as community centres and Explore libraries, to ensure individuals who do not have access to social media can still easily make comment.
- (v) That a competition for naming the chameleon logo be included in the consultation process.

Reason: To improve recycling in York, through an improved recycling bring bank service.

#### **24. Flood Resilience Grant Scheme Review**

The Executive Member considered a report that proposed a review of the flood resilience grant scheme process and recommended that all new applications for the flood resilience grant scheme process be closed on 31 May 2017.

The Flood Risk and Asset Manager gave an update and confirmed the range of government administered grants that had been available since the Boxing Day 2015 floods. He stated that almost 200 applications had been received for the resilience grant and that the Department for Communities and Local Government (DCLG) would be carrying out a final reconciliation of funding to administering authorities this summer.

In answer to the Executive Members questions it was confirmed work with any applicants of approved schemes would continue after the closing date and that the proportion of applications made were competitive to other authorities who administered grants.

The Executive Member thanked officers for promoting the grant and for the advice and support given to flooded residents and businesses. He agreed it was essential flood resilience measures continued to help home and business owners to understand and consider their own flood risk management.

Resolved:

- (i) That the review of the flood resilience grant process to date be considered.
- (ii) That the recommended closure of the flood resilience grant application process on 31 May 2017 be widely communicated and that work continued with any applicants of approved schemes after this time be agreed.
- (iii) That the recommendations of the York Flood Inquiry and the 9 February 2017 Executive meeting to target additional funding subject to the Council budget process to reinforce flood resilience in the city be agreed and that update reports to review the progress with the delivery of



the recommendations be considered at future Executive Member for Environment Decision Sessions.

Reason: Delivery of the flood resilience grant has helped a wide range of homes and businesses prepare for future flood events, further development of flood risk resilience will move to the delivery of the recommendations of the Flood Inquiry.

**25. Executive Member Comment**

The Executive Member took this opportunity to thank everyone involved with The Big Tidy Up weekend that took place as part of Keep Britain Tidy.

Cllr Waller, Executive Member

[The meeting started at 5.30 pm and finished at 6.00 pm].

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**Decision Session - Executive Member for Environment**

3 April 2017

Report of the Corporate Director – Economy and Place

**National Clean Air Day****Summary**

1. The first UK National Clean Air Day will take place on 15 June 2017. The purpose of the day is to inspire people across the UK to reduce their emissions and exposure to air pollution. City of York Council (CYC) has been invited to be an official supporter of the event. This report outlines the background to the National Clean Air Day and asks the Executive Member to endorse the event on behalf of CYC.

**Background**

2. Many of the UK's cities currently exceed the safe and legal limits for air pollution, mainly due to emissions arising from road transport. York's air quality has generally been improving in recent years, however the City currently has three Air Quality Management Areas (AQMAs) where the Government's health based objectives for nitrogen dioxide are not met.
3. The UK government is under immense pressure to improve air quality. It is facing infraction proceedings by the EU for breach of the EU air quality standards, and the government's national air quality action plan has been deemed inadequate by the high court following a legal challenge by Client Earth.
4. Public information on air quality and health is currently released in an ad-hoc manner from a variety of health, research and charitable organisations. Information is often in a format which is inaccessible or confusing to the general public and is used by the media to create headlines, rather than providing a clear picture of the scale of the problem, the level of risk and the potential solutions.
5. There has never been a high profile national campaign around air quality and health, similar to those already undertaken for other high

profile health issues such as alcohol consumption, wearing of seatbelts, smoking etc. Consequently a large proportion of the general public are ill informed about the health impacts of air pollutants, how to reduce their exposure and how to reduce their own emission contribution.

### **National Clean Air Day**

6. The aim of the first National Clean Air Day is to raise the profile of air pollution as a serious health issue by providing some simple high level messages to inspire people across the UK to reduce their emissions and exposure to air pollution.
7. The day is supported by a £500,000 DEFRA air quality grant bid and co-ordinated by environmental change charity, Global Action Plan. <https://www.globalactionplan.org.uk/ncad2017> . Many high profile organisations such as Public Health England (PHE), the British Lung Foundation (BLF) and King's College London have already agreed to be official supporters of the event.
8. Fully funded and resourced events are already being planned in local schools, hospitals and communities across Birmingham, Derby, Leeds, Manchester, Nottingham and Southampton. With the exception of Manchester, these are the cities already mandated to have compulsory Clean Air Zones (CAZs) by 2020 due to identified exceedances of the EU air quality standards by the national air pollution model.
9. There is no financial contribution needed to become an official supporter. Supporters are required to provide their organisations logo for use on the website (and associated materials) and to commit to a minimum level of action on the day. This can be as simple as sending out tweets about the event and engaging with the media at a local level. If you are interested in becoming a supporter of the event, please contact the officers via [public.protection@york.gov.uk](mailto:public.protection@york.gov.uk) or telephone 01904 551525.

### **Implications for CYC of supporting the event**

10. CYC would not benefit from the staffing resources being provided to the larger CAZ cities to help run events, but will have access to free guides and toolkits being made available online to support action at a local level in all local authorities.
11. There is some DEFRA air quality grant funding existing within CYC which could be used to support the production of materials for the day.

Whilst there would be no additional direct costs to CYC, it is anticipated that the event will be supported corporately by the council.

12. It is recommended that Public Protection Air Quality Staff lead on the 'National Clean Air Day'. Potential supporters such as other Council services, partner organisations, interested Members and local volunteers will be identified and an initial meeting set up to gauge levels of interest / commitment from them.
13. It is anticipated that a minimum of three meetings of 2 hour duration would be needed to introduce the subject, review the national materials and agree a course of action for York. As delivery materials, event ideas and publications will be provided via the national campaign website it is anticipated that minimum planning time will be needed to deliver small scale 'off the shelf' events. Any administrative tasks can be co-ordinated by Public Protection Air Quality staff.
14. The scope and number of events on the day will be dictated by the number of partners and volunteers coming forward to assist and their personal areas of interest / expertise. With respect to York's current Air Quality Action Plan, a focus on anti-idling outside key locations could be a focus of activity.
15. Involvement in National Clean Air Day will support a number of measures in the current York Air Quality Action Plan, the I-Travel York campaign and public health outcomes.

### **Options**

16. **Option 1** – for CYC to officially support and endorse National Clean Air Day 2017 with Public Protection Officers leading local events on the ground in partnership with local partners and volunteers. Choosing this option will formally commit CYC to delivering the minimum level of support to the day as set out in paragraph 9. Additional events will be provided at a level which reflects the level of resourcing made available for the day via CYC, partners and volunteer forces.
17. **Option 2** – publicise and endorse National Clean Air Day but take no further action
18. **Option 3** - for CYC not to support and endorse National Clean Air Day 2017 and to take no further part in the planned events.

## Recommendations

19. The Executive Member is recommended to choose option 1.

Reason: This will help to raise awareness of air quality and health issues in York and support development of a wider air quality marketing and communications strategy (as detailed in measure 10 of the current York Air Quality Action Plan).

20. Depending on the scope of the final activities it may also support the following AQAP3 measures:

- Measure 2: Development and implementation of anti-idling measures
- Measure 13: Modal shift and network improvement measures

21. Increasing awareness of air quality health issues and emission reduction strategies will also help to support the I-travel York campaign and Public Health Outcome indicator 3.01 (relating to the fraction of mortality attributable to particulate air pollution).

## Council Objectives

22. Supporting National Clean Air Day 2017 will support the council plan as follows:

- **A prosperous city for all** – Clean air is an essential ingredient for the provision of a safe city where both residents and visitors can enjoy everything the city has to offer without putting their health at risk.
- **A focus on frontline services** – Taking part in National Clean Air Day will help to encourage and support residents to lead healthy lives, protect them from harm and ensure children get the best start in life.
- **A council that listens to residents** - Taking part in National Clean Air Day will provide an opportunity to engage directly in conversations with residents about their views, concerns and needs in relation to air quality and health.

## **Implications**

23. The various implications of this report are summarised below:

### **(a) Financial**

This report has no direct financial implications. As detailed in the main report there is no charge for supporting the day and it is expected that other resourcing / materials costs can be met out of existing DEFRA air quality grant funding held by CYC. The main cost will be providing promotional material and printing which should amount to no more than £500.

### **(b) Equalities**

Older people, children, pregnant women and vulnerable people with respiratory and other illnesses are more likely to be adversely affected by poor air quality. Where possible the National Clean Air Day events held in York will be arranged in a manner which has maximum benefit to these groups. Work with schools and the hospital will be prioritised for the day.

### **(c) Legal**

CYC has a statutory duty to periodically review the air quality within its area both at the present time and as regards future air quality. There is a duty to designate an AQMA where air quality objectives are not being achieved or are not likely to be achieved. Once an area has been designated there is a duty to carry out an assessment and prepare an air quality action plan (AQAP) for the area. DEFRA have issued statutory guidance to which the council must have regard in exercising these functions. This includes annual reporting on progress with delivery of AQAPs via Annual Status Reports. Involvement in National Clean Air Day supports delivery of the current York AQAP.

## **Risk management**

24. In compliance with the Council's risk management strategy, failing to meet the health based air quality targets, considering the likelihood and impact, the current net risk rating is 21 or High. The continued implementation of the York Low Emission Strategy (LES) and AQAP3 should reduce the risk

to Medium. Educating the public on the risks associated with exposure to air pollutants and how to prevent exposure to poor air quality supports the implementation of the LES and AQAP3.

### Contact Details

<b>Author:</b>	<b>Chief Officers Responsible for the report:</b>				
Mike Southcombe Public Protection Manager Public Protection tel (01904) 551514	Mike Slater - Assistant Director Planning and Public Protection				
	<b>Report Approved</b>	✓	<b>Date</b>	20/03/17	
	Neil Ferris Corporate Director Economy and Place				
	<b>Report Approved</b>	✓	<b>Date</b>	20/03/17	
<b>Specialist Implications Officer(s)</b>					
None					
<b>Wards Affected:</b>				<b>All</b>	✓
<b>For further information please contact the author of the report</b>					

### Abbreviations

AQAP3	Air Quality Action Plan
AQMA	Air Quality Management Area
BLF	British Lung Foundation
CAZ	Clean Air Zone
CYC	City of York Council
DEFRA	Department for Environment, Food and Rural Affairs
EU	European Union
LES	Low Emission Strategy
PHE	Public Health England